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FM USMISSION IAEA VIENNA TO SECSTATE WASHDC PRIORITY 3849 INFO AEC GERMANTOWN

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EO 11652: NA

TAGS: AORG, OCON, IAEA

SUBJ: IAEA BOARD OF GOVERNORS MEETING - FEBRUARY 12, 1974

1. SUMMARY: MOST DIFFICULT ITEM ON RATHER HEAVY AGENDA WILL BE EXTENSIVE PRELIMINARY DISCUSSION(ESPECIALLY BY LDC'S)
OF DRAFT DG REPORT ON FINANCING OF TECHNICAL ASSISTANCE;
NO FORMAL BOARD ACTION IS REQUESTED AT THIS SESSION. FINAL DECISION BY CONSENSUS STATEMENT IS EXPECTED ON DURATION/TERM-INATION PROVISIONS OF SAFEGUARDS AGREEMENTS WITH NNWS'S OTHER THAN THOSE PURSUANT TO NPT. ASSUMING AGREEMENT WITH US, MEXICO AND YUGOSLAVIA IN TIME, BOARD WILL BE ASKED TO APPROVE FOR FIRST TIME, PROJECT AGREEMENTS FOR POWER REACTORS AND SUPPLY OF ENRICHMENT SERVICES THROUGH AGENCY FOR POWER REACTOR FUEL. BOARD WILL ALSO ACT ON RELATED AMEMNDMENT TO US-IAEA BILATERAL COOPERATION AGREEMENT, MEMBERSHIP APPLICATION FROM MAURITIUS AND SEVERAL OTHER RELATIVELY ROUTINE ITEMS, NONE OF WHICH EXPECTED POSE PROBLEMS. ACTION REQUESTED: INSTRUCTIONS FOR MEETING. END SUMMARY.

2. ADOPTION OF AGENDA: ALL ITEMS IN LIST OF ITEMS FOR PRO-VISIONAL AGENDA (GOV/1643) WILL PROBABLY HAVE BUSINESS UNDER THEM. NONE POSE PROBLEM FOR US. MISSION RECOMMENDS US AGREE TO AGENDA CONTAINING ITEMS LISTED IN GOV/1643.

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3. AGENDA ITEM 1(A) - REPORT OF TA COMMITTEE: BOARD IS

REQUESTED TO TAKE NOTE OF TAC REPORT ON NOVEMBER 29 MEETING (IAEA VIENNA 10043), AND OF TAC APPROVAL OF IMPLEMENTATION OF PROJECTS IN 1974 AGENCY REGULAR TA PROGRAM (GOV/1639 AND ADD. 1, ADDENDUM PREVIOUSLY PUBLISHED AS GOV/COM.8/47/ADD.1). ONLY FORESEEABLE PROBLEM MAY COME FROM PARA 4 OF TAC REPORT; TAC (AT BEHEST INDIAN REP) INFORMS BOARD THAT \$1,256,800 WOULD BE REQUIRED TO MEET REQUESTS LISTED IN SCHEDULE C OF ADD.1, WHICH REQUIRED FURTHER STUDY. INDIAN REP SAID AT TAC THAT IF TAC APPROVED IMPLEMENTATION THESE PROJECTS. AS HE HAD PROPOSED. IT WOULD BE UP TO BOARD TO FIND MONEY FOR THEM. IF THIS RAISED AGAIN, MISSION PROPOSES, AS AT TAC, STRONGLY RESIST APPROVAL OF PROJECTS A) ON WHICH WE HAVE NO DETAILED DESCRIPTIONS AND B) FOR WHICH NO RESOURCES ARE EXPECTED TO BE AVAILABLE DURING 1974. MISSION SUGGESTION OF STATEMENT ON PROVISION OF TA TO AND CONTRIBUTIONS FROM OIL-EXPORTING COUNTRIES CON-TAINED IAEA VIENNA 574. MISSION RECOMMENDS US APPROVE BOARD DECISION TAKING NOTE OF TAC REPORT AND ADDENDUM.

- 4. AGENDA ITEM 1(B) REVISION ON GUIDING PRINCIPLES: PRO-POSED REVISION, CONTAINED GOV/1644, IS FIRST SINCE PRINCIPLES APPROVED BY BOARD IN 1960. PRIMARY EFFECT IS TO BRING THEM AS MUCH AS POSSIBLE INTO LINE WITH UNDP RULES AND PRACTICES. DETAILED MISSION COMMENT SEPAIRGRAM (COPIES AIRMAILED IO/SCT-GALANTO AND AEC/IP-AMMONS). ONLY POTENTIAL PROBLEM FORESEEN BY MISSION IS POSSIBLE ATTEMPT BY SOME LDC'S TO MAKE RECORD JUSTIFYING ASSUMPTION BY DG (WHO DOES NOT WANT IT) OF UNDUE DEGREE OF "FLEXIBILITY" IN CHANGING PROJECTS AFTER BOARD HAS APPROVED THEM. IF TOO MANY LDC'S MAKE SUCH STATEMENTS, MISSION PROPOSES THAT US, ALONG WITH OTHER DONORS, BALANCE RECORD BY SUPPORTING REVISIONS AS PROPOSED BY SECRETARIAT AND RESISTING UNDUE GRANT OF BOARD AUTHORITY TO DG TO APPROVE CHANGES IN NATURE OF APPROVED PROJECTS. MISSION RECOMMENDS US SUPPORT ADOPTION OF REVISIONS OF GUIDING PRINCIPLES AS CONTAINED IN GOV/1644.
- 5. AGENDA ITEM 1(C) FINANCING OF TA: DRAFT OF STUDY BY DG, ON WHICH BOARD DISCUSSION WILL BE BASED, CONTAINED GOV/1648, TRANSMITTED WITH DETAILED MISSION COMMENTS SEPAIRGRAR (COPY AIRMAILED IO/SCT-GALANTO). ORIGINAL SECRETARIAT DRAFT WAS CHANGED SUBSTANTIALLY FOR BETTER, FROM US VIEWPOINT, DURING UNCLASSIFIED

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JANUARY INFORMAL CONSULTATIONS. NEW DRAFT OMITS CONCLUSIONS, WITH INTENTION OF DRAWING THEM FROM DISCUSSION AT THIS MEETING FOR PRESENTATION TO JUNE BOARD, BUT IT CONTAINS CLEAR PRESUMPTION THA E E E E E E E E

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A&B COMMITTEE MEETING IN APRIL. MISSION RECOMMENDATIONS FOR US STATEMENT THIS ITEM CONTAINED IN SEPAIRGRAM. NO FORMAL BOARD ACTION IS REQUESTED BY DG, AND MISSION SUGGESTS THAT US RESIST ANY ATTEMPT TO TAKE ANY AT THIS MEETING.

6. AGENDA ITEM 2 - SAFEGUARDS:

A. DURATION/TERMINATION PROVISIONS: SEPTEMBER BOARD MEETING DEFERRED ACTION ON GOV/1621 UNTIL FEBRUARY. INFORMAL CONSULTATIONS IN INTERIM HAVE PRODUCED GENERAL AGREEMENT AMONG MOST GOVERNORS TO CONSENSUS STATEMENT BY CHAIRMAN (TEXT CONTAINED PARA 3 IAEA VIENNA 9822). MISSION RECOMMENDS US JOIN IN ACCEPTANCE OF AGREED CONSENSUS STATEMENT BY BOARD.

B. AGREEMENTS WITH HAITI AND NICARAGUA: THESE AGREEMENTS PURSUANT NPT AND TLATELOLCO TREATY APPROVED ONLY PROVISIONALLY BY SEPTEMBER BOARD (IAEA VIENNA 7995) DUE LACK OF TIMELY CIRCULATION OF FULL TEXTS. DG WILL REPORT ORALLY THAT IN ACCORDANCE WITH SEPTEMBER DECISION, HE PROCEDED TO CONCLUDE AGREEMENTS ONE MONTH AFTER CIRCULATION OF FULL TEXTS, NO GOVERNOR HAVING OBJECTED TO THEM. NO FURTHER BOARD ACTION REQUIRED.

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C. AGREEMENTS: GOV/1640 CONTAINS STANDARD TYPE SAFEQUARDS AGREEMENT PURSUANT NPT WITH THAILAND. AGREEMENT WITH PANAMA PURSUANT TIATELOLCO TREATY (IAEA VIENNA 0263) WILL NOT RPT NOT BE BROUGHT TO

BOARD UNTIL JUNE; PANAMANIAN ACCEPTANCE OF MODIFICATIONS NOT YET RECEIVED, AND TIMELY CIRCULATION OF TEXT NO LONGER POSSIBLE. FYI: SINCE HAITI-NICARAGUA SITUATION IN SSEPTEMBER, DG HAS BECOME CAREFUL ASSURE TIMELY CIRCULATION BEFORE BOARD MEETINGS OF SAFEGUARDS AGREEMENTS AND OTHER DOCUMENTS, AND HAS ADVISED SECRETARIAT OF HIS OPPOSITION TO BRINGING SAFEGUARDS AGREEMENTS TO BOARD WHERE DOCUMENTS NOT OUT THIRTY DAYS BEFORE MEETING EXCEPT IN FACE VERY SPECIAL CIRCUMSTANCES. END FYI. IN ADDITION, BOARD MAY CONSIDER AMENDMENT OF US-IAEA-SPAIN TRILATERAL IF SUBMITTED IN TIME (SEE SEPTELS). MISSION RECOMMENDS US APPROVE AGREEMENT WITH THAILAND, AND SPANISH TRILATERAL IF LATTER SUBMITTED.

- D. STAFF OF INSPECTORATE: GOV/1645 CONTAINS DG REQUEWT FOR AUTHORIZATION USE SIX STAFF MEMBERS AS INSPECTORS. ONE (WILSON) IS US NATIONAL RECENTLY TRANSFERRED TO SAFEGUARDS FROM REACTORS DIVISION. BIO DATA ON REMAINING FIVE CONTAINED IAEA VIENNA 7862 AND 0443. UNLESS OBJECTION PERCEIVED BY INTERESTED USG AGENCIES, MISSION RECOMMENDS US AGREE TO REQUESTED AUTHORIZATION.
- 7. AGENDA ITEM 3 REACTOR PROJECTS: NONE OF THREE RESEARCH REACTOR PROJECTS DISCUSSED STATE 248127 WILL BE BROUGHT TO BOARD; LEGAL DIVISION STAFF HAS BEEN SO FULLY OCCUPIED WITH MEXICAN (AND ROMANIAN AGREEMENT WHICH WILL NOT RPT NOT BE SUBJECT OF BOARD ACTION AT THIS MEETING) AGREEMENT THAT DG ELECTED TO ALLOW AGREEMENTS TO LAY UNTIL JUNE RATHER THAN ASK BOARD TO ACT ON BASIS LATE CIRCULATION. AGENCY NEGOTIATION OF PROJECT AGREEMENT WITH MEXICO FOR LAGUNA VERDE POWER REACTOR EXPECTED TO BE COMPLETED SHORTLY. HEALTH AND SAFETY ANNEX RECEIVED ESPECIALLY CAREFUL SECRETARIAT CONSIDERATION SINCE THIS WILL BE FIRST AGENCY PROJECT UNCLASSIFIED UNCLASSIFIED

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AGREEMENT CONVERING POWER REACTOR AND CAN BE EXPECTED TO SET NUMEROUS PRECEDENTS, INCLUDING REQUIRED H&S PROVISIONS. NEGOTIATION OF ACCOMPANYING SUPPLY AGREEMENT BETWEEN MEXICO, AGENCY AND US COVERING PROVISION OF URANIUM ENRICHMENT SERVICES SUBJECT SEPTELS. ASSUMING AGREEMENT REACHED AMONG PARTIES, SUPPLY AND PROJECT AGREEMENTS WILL BE BROUGHT TO BOARD (DG IS AWARE OF URGENCY AND WILL WAIVE HIS REQUIREMENT FOR TIMELY CIRCULATION OF DOCUMENTS). FINALLY, MISSION UNDERSTANDS THAT YUGOSLAVIA WILL WISH SIMILAR AGREEMENTS FOR KRSKO POWER REACTOR AND FUEL SUPPLY. AGENCY REPORTS NO RPT NO REQUEST YET RECEIVED FROM YUGOSLAVIA, BUT ONCE REQUEST IS MADE, YUGOSLAVIA WILL PRESUMABLY

FOLLOW SAME PATTERN AS REACHED IN MEXICAN CASE. MISSION WILL PREPARE STATEMENT WELCOMING AGREEMENTS AND

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NOTING THAT CONSIDERATION BY US AND BOARD WAS EXPEDITED AND SIMPLIFIED BY FACT THAT BOTH ARE NPT PARTIES. STATEMENT WILL STRESS ESPECIALLY IMPORTANCE WE ATTACH TO APPLICATION OF AGENCY HEALTH AND SAFETY MEASURES IN CONNECTION THESE PROJECTS, AND EXPRESSING CONFIDENCE THAT SECRETARIAT AND CONCERNED GOVERNMENTS WILL ENSURE FULL AND CORRECT IMPLEMENTATION SUCH STANDARDS. ASSUMING MEXICO, AND/OR YUGOSLAVIA AGREEMENTS BROUGHT TO BOARD, MISSION RECOMMENDS US APPROVAL.

- 8. AGENDA ITEM 4 IAEA COOPERATION AGREEMENT WITH US: FORMLA LETTER TO DG CONTAINING US AGREEMENT TO TEXT OF AMENDMENT SENT JAN 16; BOARD DOCUMENT HAS BEEN CIRCULATED (GOV/1649), AND COPIES AIR-MAILED TO IO/SCT-GALANTO AND AEC/IP-AMMONS. COPIES OF SIGNATURE TEXT WILL BE SENT AS SOON AS AVAILABLE. PER STATE 8589, NO FURTHER GUIDANCE REQUIRED.
- 9. AGENDA ITEM 5 APPLICATION FOR MEMBERSHIP: APPLICATION FROM MAURITIUS CONTAINED GOV/1641 (TRANSMITTED IAEA VIENNA A-676). A-SIDE FROM USUAL STATEMENTS OF WELCOME, MISSION AWARE OF NO LIKELY DISCUSSION OR OBJECTION. MISSION RECOMMENDS US JOINT CONSENSUS RECOMMENDING THAT GENERAL CONFERENCE IN SEPTEMBER 1974 APPROVE APPLICATION.

10. AGENDA ITEM 6 - EMOLUMENTS OF STAFF:

A. REPRESENTATION ALLOWANCES: GOV/1642 PROPOSES THAT DG AND UNCLASSIFIED UNCLASSIFIED

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DDG'S RECEIVE SUCH ALLOWANCES NOT RPT NOT EXCEEDING THOSE IN PRE-VIOUS YEARS. MISSION RECOMMENDS US APPROVAL.

B. PROFESSIONAL AND HIGHER SALARY SCALES: GOV/1646 (COPIES AIRMAILED IO/SCT-GALANTO AND AEC/IP-AMMOND) CONTAINS NEW PROFESSIONAL AND HIGHER SALARY SCALE AND TABLE OF POST ADJUSTMENT CLASSES DESIGNED TO APPLY IN IAEA DECISION BY LAST UNGA TO CONSOLIDATE FIVE CLASSES OF POST ADJUSTMENT INTO GROSS BASE SALARY SCALES AND TO SHIFT BASE FOR COMPUTATION OF POST ADJUSTMENT FROM GENEVA IN JANUARY 1969 TO NEW YORK IN DECEMBER 1969. BOARD DECISION TO ADOPT THESE SCALES WOULD BE RETROACTIVE TO JANUARY 1, 1974. WHICH WOULD BRING AGENCY SALARY SCALE BACK INTO LINE WITH REST OF UN COMMON SYSTEM (INCLUDING UNIDO IN VIENNA, WHICH IS ALREADY UNDER NEW SCALE). NET EFFECT OF THIS CHANGE IS TRIVIAL ADDITION TO MOST PROFESSIONAL TOTAL EMOLUMENTS, WITH VERY FEW IN P-1 RANGE RECEIVING MINIMAL REDUCTIONS; DG ESTIMATES TOTAL FINANCIAL IMPACT FOR 1974 AT \$70,000, WHICH WILL BE ABSORBED THROUGH SAVINGS. MISSION RECOMMENDS US APPROVAL OF NEW SALARY AND POST ADJUSTMENT SCALES.

C. GS/M&O SALARY SCALES: GOV/1647 CONTAINS PROPOSED NEW GS/M&O SALARY

SCALES REFLECTING ADJUSTMENTS BASED ON RECENTLY-COMPLETED COM-PREHENSIVE SURVEY (FIRST SIINCE 1972) OF PREVAILING CONDITIONS OF EMPLOYMENT OF 3000 EMPLOYEES IN 26 FIRMS (INCLUDING US EMBASSY) IN VIENNA DURING NOVEMBER 1973. SURVEY SHOWED THAT OUTSIDE SCALES AV-ERAGED 6.7 PERCENT HIGHER FOR GS-EQUIVALENT AND 9.4 PERCENT HIGHER FOR M&O-EQUIVALENT POSITIONS, WHICH REQUIRED THIS REVISION IN VIEW AGENCY STAFF REFULATIONS' PROVISION THAT GS/M&O SALARIES RE-FLECT BEST PREVAILING CONDITIONS OF EMPLOYMENT IN LOCALITY CONCERNED. SURVEY WAS CONDUCTED JOINTLY WITH UNIDO, AND NEW SCALES WILL AP-PLY IN BOTH ORGANIZATIONS. REQUIRED ADJUSTMENTS RANGE FROM 2.2 PERCENT FOR G-7 TO 15.5 PERCENT FOR G-3, AS DETAILED IN DOCUMENT. TOTAL FINANCIAL IMPLICATIONS ESTIMATED BY DG AS \$300,000 OF WHICH \$80,000 ALREADY PROVIDED IN 1974 BUDGET; DOCUMENT STATES THAT DG WILL MAKE EVERY EFFORT TO ABSORB REMAINING \$220,000 THROUGH ECONOMIES. MISSION HAS REQUESTED COPY OF FULL REPORT OF SURVEY OF CONDITIONS OF EMPLOYMENT. AND WILL VERIFY CONCLUSIONS SUMMAR-IZED IN GOV/1647. SUBJECT TO COMPLETION THIS VERIFICATION TO OUR SATISFACTION, MISSION RECOMMENDS US APPROVE NEW GS/M&O SALARY SCALES PROPOSED BY DG.

1. AGENDA ITEM 7 - FUTURE MEETINGS OF BOARD: NEXT REGULAR MEETING SCHEDULED FOR JUNE 12, 1974. MISSION RECOMMENDS US APPROVE THIS UNCLASSIFIED UNCLASSIFIED

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